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**UNITED STATES OF AMERICA  
UNITED STATES DISTRICT COURT  
FOR THE WESTERN DISTRICT OF MICHIGAN  
SOUTHERN DIVISION**

## BRADLEY KEITH SLEIGHTER.

**Plaintiff,**

Case No. 1:12-cv-1008

**Honorable Judge:  
GORDON J. QUIST**

v

**KENT COUNTY CORRECTIONAL FACILITY  
ADMINISTRATION, Defendants.**

**(PROPOSED DEFENDANTS:  
UNDER SHERIFF HESS and  
CAPTAIN RANDY DEMORY)**

**(PROPOSED) SECOND AMENDED COMPLAINT**

## **INTRODUCTION TO PROCEDURAL HISTORY**

Plaintiff's original complaint (Docket #1) was filed solely upon the information provided for the Plaintiff's particular set of circumstances. The complaint was filed from the confines of the Kent County Correctional Facility (KCCF) and with no access to legal material to advance and sustain a complaint under 42 USC § 1983.

At the time he had no real understanding of exactly how broad in scope the Defendant's violation of his civil rights reached and was only able to present a perfunctory claim and an undeveloped legal theory to sustain those claims; yet, his complaint survived the initial review

37 and it was served upon the Defendants, Kent County Jail Administration and Corizon Medical  
38 Services (Doc. #11 and #8 respectively).

39 In the Defendant's answer to complaint (Doc. #13), the Plaintiff suspected that he may  
40 not have written his complaint correctly to express the exact claims he was alleging, because the  
41 Defendants were making affirmative defenses to claims he had not made; while making no  
42 responses to his actual claims, affirmative or otherwise.

43 Upon this realization that the Defendant's affirmative defenses were going to be based on  
44 the legal theory that the Plaintiff was alleging lack of medical treatment, they were not liable,  
45 because they have a contracted medical provider, Corizon Health Inc., and they are responsible  
46 for any treatment he received and/or had not received; the Plaintiff filed a Motion to Dismiss  
47 Corizon, as a Defendant (Doc. #16). Motion to Dismiss was granted 04/04/2013, Docket Number  
48 23. Plaintiff had hoped that the dismissal of Corizon, would clarify the issues at bar.

49 Plaintiff prepared a First Amended Complaint in support of his motion, and a Motion to  
50 Certify Class (Doc. #18). Both the motions were denied on 5/22/2013 (Doc. #29). He then  
51 erroneously filed notice to appeal on 5/30/2013 (Doc. #30).

52 In the Defendants objections to these motions they pointed out their objections, one of  
53 which was that Plaintiff failed to file a motion for leave to amend. Therefore, he filed a motion  
54 to amend his first amended complaint and failed; on a number of merits.

55 In their objections, Plaintiff was aware they had continued advancing their defense  
56 strategy base on claims that were not alleged. Their strategy appeared to be based on what his  
57 claims implied, without actually addressing the claims *per se*.

58        He was then incarcerated, 6/3/2013, at KCCF, and unable to address this case any  
59 further; due to KCCF's failure to maintain an adequate law library (this resulted in a § 1983  
60 complaint [case no. 1:13-cv-0697]). He filed a motion to supplement his complaint, 7/29/2013  
61 (Doc. #41), based on the Defendant's policy not allowing another different pain medication.

62        Plaintiff, with leave of Court, incorporates this new claim into a Second Amended  
63 Complaint. This would serve a dual purpose; first, it would be in the interest of judicial economy  
64 and moot his Motion for Leave of Court to Supplement Complaint (Doc. #41); it also allows the  
65 Plaintiff to show that the Defendant's policy has caused an additional violation of his rights.

## 66                    **STATEMENT OF FACTS**

67        Plaintiff received treatment, as a patient, for a chronic osteo-neurological pain condition,  
68 from Ricardo Garza MD, from February 13<sup>th</sup>, 2007 through January 16<sup>th</sup>, 2012, before being  
69 incarcerated in Kent County Correctional Facility (KCCF).

70        Dr. Ricardo Garza is a licensed medical doctor (MD), in good standing within the local  
71 medical community, the State of Michigan, and is licensed by the DEA to prescribe controlled  
72 substances; including, methadone.

73        Plaintiff received a legal prescription for methadone on January 16<sup>th</sup>, 2012 and was  
74 incarcerated in the KCCF later that day with prescription in hand (See Exhibit #1, Doc. #1).

75        Methadone is approved by the US Food and Drug Administration for the treatment of  
76 moderate to severe pain. Methadone is also approved for use in "Methadone Maintenance  
77 Programs" (MMP), to treat opioid addiction. Plaintiff, Bradley Keith Sleighter, was incarcerated  
78 in the Kent County Correctional Facility (KCCF) from January 16<sup>th</sup>, 2012 through November  
79 15<sup>th</sup>, 2012.

81 Plaintiff was denied his medication, without seeing a medical doctor to order the  
82 discontinuation of the medication Dr. Garza had just prescribed the same day he was lodged,  
83 January 16<sup>th</sup>, 2012, at KCCF.

84 He was informed that KCCF's policy prohibits the use of opioid medications, and said  
85 policy was created and implemented by the jail administration.

86 Due to being denied his medication he experienced a classical withdrawal syndrome  
87 which methadone produces upon abrupt discontinuation, and is fully described in Plaintiff's  
88 Opposition to Summary Judgment in Favor of the Defendants, Plaintiff's Exhibit #3.

89 Plaintiff was released from KCCF, 9/15/2012, and saw Dr. Belen Amat-Martinez, who  
90 prescribed him, the pain medication, Ultram. He took the medication as directed until his  
91 incarceration, 6/3/2013.

92 At that time he informed the intake medical staff what pharmacy he had his prescriptions  
93 filled at. Within two days, he received two, of the three, medications he took on a daily basis. He  
94 received the blood pressure medication he regularly took and a medication for a diagnosed sleep  
95 disorder, Nuvigil (a controlled substance). He did not receive the Ultram (a non-controlled  
96 substance) for his pain. He was informed that the jail policy prohibited its use. This action led to  
97 the Plaintiff filling a Motion to Supplement Complaint (Doc. #41).

98 **CONCISE SUMMARY OF COMPLAINT**

99 Plaintiff's complaint is clear, concise and simple, even though it is not as developed as  
100 his "Second Amended Complaint"; the Defendants will have no doubts left as to his claim and  
101 his legal standing to advance, maintain, and seek appropriate relief in his § 1983 litigation. They

102 will have no excuse to continue in their legal gamesmanship. The Second Amendment  
103 Complaint is clear, concise and brings to bar, a simple, yet powerful legal theory.

104 For the Defendants benefit, the Plaintiff will enumerate the essential elements, but not  
105 limit them to, the complaint as follows:

- 106 1). Plaintiff had a valid legal prescription for methadone.
- 107 2). He went to jail and was denied his medication, methadone.
- 108 3). He suffered a painful withdrawal, as a result of not receiving his prescription for methadone.
- 109 4). Defendant's policy prohibited him from receiving his medication, methadone.

110 Thus stating a claim upon which relief is plausible. He has meet the requirements to  
111 maintain his § 1983 litigation and relies on his legal standing set forth henceforth in this brief, to  
112 maintain this § 1983 litigation.

113 **PLAINTIFF'S CLAIM WITH LEGAL STANDING**

114 Plaintiff claims that the Defendant's medical provider does not provide an approved  
115 medical protocol and that: **The Drug Addiction Treatment Act of 2000 (DATA 2000)**, Title  
116 XXXV, Section 3502 of the Children's Health Act of 2000, which permits physicians who meet  
117 certain qualifications to treat opioid addiction with Schedule III, IV, and V narcotic medications  
118 that have been specifically approved by the Food and Drug Administration for that indication.

120 Since there is only one narcotic medication approved by the FDA for the treatment of  
121 opioid addiction within the Schedules given, DATA 2000 basically refers to the use of  
122 buprenorphine [Subutex and Suboxone] for the treatment of opioid addiction. Methadone is a

123     Schedule II narcotic approved for the same purpose within the highly regulated methadone clinic  
124     setting.

125         Plaintiff also relies on the fact that this entire litigation revolves around the Defendant's  
126     policy that denied him access to the manufacture's detailed "withdrawal protocol" for the  
127     discontinuation of methadone for pain; not the Kent County Jail's "withdrawal protocol", in  
128     which he has another liberty interest at bar for his claim.

**"Discontinuation of Methadone for Pain.** When a patient no longer requires therapy  
with methadone for pain, use a gradual downward titration, of the dose every two to four days, to  
prevent signs and symptoms of withdrawal in the physically-dependent patient. **Do not**  
**abruptly discontinue methadone."**

129         Plaintiff claims that the Defendant's policy prohibiting methadone in the jail also  
130     prohibits "buprenorphine" (Subutex and Suboxone), the only FDA approved medication for  
131     opioid addiction outside a methadone clinic.

132         Plaintiff has a legal right, protected by federal interests, to continue receiving his  
133     medication, as his personal physician sees fit. He claims that as a pretrial detainee, innocent in  
134     the eyes of the law, retains all the rights and liberties that his bailed counterpart enjoys, except  
135     those necessarily lost through the fact of confinement<sup>i</sup> <sup>1</sup>

136         Given this permissible deprivation of liberty, due process and its concept of fundamental  
137     fairness dictate that a pretrial detainee should not be subjected to additional punishment or loss,  
138     unless such further deprivation receives justification from a valid interest of the state. Included in

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<sup>1</sup> *Cudnik v. Kreiger*, 395 F. Supp. 305, at 311 (quotation marks omitted).

139 the ban of punishment without due process is forced and involuntary rehabilitation which in this  
140 instance the defendant jail officials seek to impose on the plaintiff.<sup>2</sup> As aptly stated in Hamilton  
141 v. Love, supra, 328 F.Supp. at 1193: "If the conditions of pre-trial detention derive from  
142 punishment rationales, such as retribution, deterrence, or even involuntary rehabilitation, then  
143 those conditions are suspect constitutionally and must fall unless also clearly justified by the limited . .  
144 . purpose and objective of pre-trial detention . . ." <sup>ii 3</sup>

145 Recent cases have held that pretrial confinement must be consistent with the least  
146 restrictive means available to achieve this valid governmental objective.<sup>iii 4</sup>

147 In Hamilton v. Love, supra, 328 F.Supp. at 1192, the court held: "It is manifestly obvious  
148 that the conditions of incarceration for detainees must, cumulatively, add up to the least  
149 restrictive means of achieving the purpose requiring and justifying the deprivation of liberty."<sup>iv 5</sup>

150 The state's sole interest in detaining an individual prior to trial is to assure that person's  
151 appearance at trial. A corollary to this is the state's interest in the security and internal order of its  
152 jails.<sup>v</sup> If the jail policy, here involved, furthers neither of the above interests and plaintiffs are  
153 shown to suffer a deprivation of liberty enjoyed by methadone addicts able to post bail, they are  
154 entitled to relief.<sup>6</sup>

155 Plaintiff's complaint (Doc. #1) clearly raises a liberty interest. He relies on the Courts  
156 clear and concise definitions given in their 6<sup>th</sup> Circuit Court of Appeals opinion of *Cudnik v.*  
157 *Kreiger*; which if read replacing the Plaintiff's and the Defendant's name in that decision, with  
158 *Sleighter v. Kent County et al.*, one would be lead to think it was the same § 1983 litigation.

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<sup>2</sup> *Id*

<sup>3</sup> *Id.*

<sup>4</sup> *Id*

<sup>5</sup> *Id*

<sup>6</sup> *Id at 312*

159 Plaintiff is not going to try this case in pretrial filings because he cannot possibly  
160 introduce the 1000 U.S. Government documents in support of his position, nor will he be able to  
161 present the unlimited Federal Case Law supporting his position, at this time.

162 The jail policy of denying methadone to pretrial detainees, who were receiving treatment  
163 at a methadone program prior to incarceration, is in essence a state sanctioned measure of  
164 involuntary rehabilitation. It is fostered by governmental officials and constitutes state action  
165 under section 1983. The policy does not effectuate the state's narrow interests in pretrial  
166 confinement and causes a deprivation that is not suffered by bailed methadone addicts. The  
167 policy thus constitutes punishment imposed without a finding of criminal culpability and, as  
168 such, is violative of fundamental due process rights.<sup>7</sup>

169 The Plaintiff, *pro se, sui juris*, is calling attention to the Defendant's ongoing disregard  
170 for Federal Law and the rights of its inmate population, and the violations he suffer at their  
171 hands. One of the issues at bar, is whether the Plaintiff will be able to realize his pursuit of  
172 justice and set a legal precedence in both Pain Management and Medication Assisted Addiction  
173 Treatment in the KCCF. Plaintiff claims that the Kent County Correctional Facility  
174 Administration can show no compelling governmental interest(s) in their practices and their  
175 "policy" is not the least restrictive means to accomplish these illusive interests. Plaintiff raises a  
176 violation of his liberty interests.

177 Plaintiff claims that the "policy" in question holds no statutory authority and is not a  
178 promulgated policy, nor has it ever been promulgated by any governmental entity entitled to do

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<sup>7</sup> *Id* at 313

179 so. Neither have the Defendants ever received any guidance from any qualified addiction  
180 specialists in their construction and implementation of the policy in question.

181 Plaintiff claims that KCCF allows pregnant women on "Methadone Maintenance  
182 Programs", prior to their incarceration, to receive Methadone during their stay in jail. This  
183 practice is neither viewed to be a threat to the security and/or the well order of the institution, nor  
184 is it seen as a "hindrance" or "obstacle" that would restrict any means to further, secure or insure  
185 any compelling governmental interests.

186 As a result of allowing pregnant women Methadone the Plaintiff brings to bar an "*equal*  
187 *protection*" liberty interest.

188 **PLAINTIFF'S STATEMENT OF PURPOSE**  
189 **IN THIS § 1983 LITIGATION**

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191 Contrary to Defendants belief and argument Plaintiff is not alleging dissatisfaction with  
192 medical treatment while incarcerated, but rather is claiming that the Defendant's policy which  
193 prohibits methadone to be used in the jail brings to bar another liberty interest as a pretrial  
194 detainee.

195 Plaintiff has brought a complaint against the Defendants, Kent County, et al., under the  
196 provisions allowed by 42 U.S.C. § 1983, in that his civil rights were violated by a policy  
197 implemented by the Kent County Jail Administration.

198 Plaintiff relies on the legal principle that a policy of judicial restraint cannot encompass  
199 any failure to take cognizance of valid constitutional claims whether arising in a federal or state  
200 institution; in this case, a municipal county jail. When a prisoner regulation or practice, in this  
201 case a non-promulgated policy, offends a fundamental constitutional guarantee, Plaintiff prays

202 that the federal courts will discharge their duty to protect his constitutional rights, and when they  
203 are violated, administer appropriate relief when justice so requires for the Plaintiff.

204 The Plaintiff, intents to pursue justice in the name of liberty, by right as a US Citizen;  
205 and as the US Constitution allows.

206 He will show, by inference, before trial, that they have no legal standing to defeat  
207 Plaintiff's complaint and are attempting victory relying on legal gamesmanship and experience.

208 Plaintiff will show that his claims are meritorious and founded in sound legal principles;  
209 as well as constitutionally backed principles

210 **CLAIM FOR RELIEF**

211 Relief is appropriate under the provisions outlined in 42 USC § 1983 and can be realized  
212 by the Plaintiff.

213 Plaintiff seeks punitive relief against the Defendants for violating his civil rights which  
214 resulted in pain and suffering; as well as depriving him of his liberty interests.

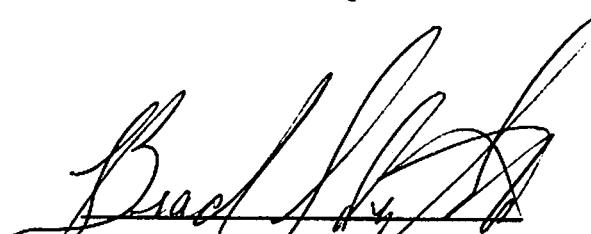
215 Punitive relief is appropriate against the Defendants for their implementation of a policy  
216 dictating an action and/or lack of action, thus inflicting pain, suffering and injury upon the  
217 Plaintiff, from January 16<sup>th</sup>, 2012 to November 15<sup>th</sup>, 2012.

218 Compensatory relief is appropriate for the Plaintiff's "appropriate relief", allowed by  
219 Congress.

220 The Plaintiff, can realize declaratory relief, and will present a legal position to support  
221 this claim for relief.

222 Plaintiff is entitled to such other relief as Justice so allows and requires.

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227 Date Submitted: August 28, 2013  
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Bradley Keith Sleighter

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<sup>1</sup> Inmates of Milwaukee County Jail v. Petersen, 353 F.Supp. 1157, 1160 (E.D.Wisc.1973); Collins v. Schoonfield, *supra*, 344 F.Supp. at 265. Cf. Coffin v. Reichard, 143 F.2d 443, 445 (6th Cir. 1944).

<sup>2</sup> See also Rhem v. Malcolm, *supra*, 371 F. Supp. at 622, 623; Inmates of Suffolk County Jail v. Eisenstadt, *supra*, 360 F. Supp. at 686; Conklin v. Hancock, 334 F.Supp. 1119, 1121 (D.N.H.1971); Seale v. Manson, 326 F.Supp. 1375, 1379 (D. Conn.1971).

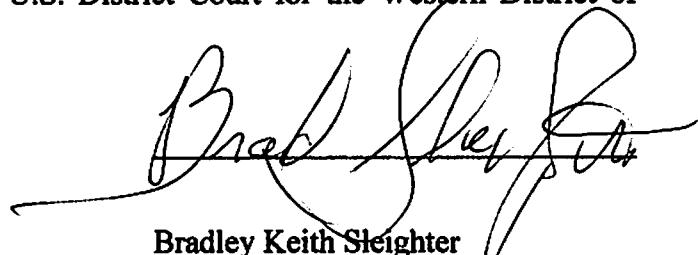
<sup>3</sup> Brenneman v. Madigan, *supra*, 343 F.Supp. at 138, citing Shelton v. Tucker, 364 U.S. 479, 488, 81 S.Ct. 247, 5 L.Ed. 2d 231 (1960)

<sup>4</sup> See also Rhem v. Malcolm, *supra*, 371 F. Supp. at 622; Inmates of Suffolk County Jail v. Eisenstadt, *supra*, 360 F.Supp. at 686; Smith v. Sampson, 349 F.Supp. 268, 271 (D.N.H.1972); Collins v. Schoonfield, *supra*, 344 F.Supp. at 265.

<sup>5</sup> Rhem v. Malcolm, *supra*, 371 F.Supp. at 623; Inmates of Suffolk County Jail v. Eisenstadt, *supra*, 360 F.Supp. at 685, 686; Smith v. Sampson, *supra*, 349 F.Supp. at 271, 272; Brenneman v. Madigan, *supra*, 343 F.Supp. at 137; Hamilton v. Love, *supra*, 328 F.Supp. at 1191

## **CERTIFICATE OF SERVICE**

I, the Plaintiff, certify that I have delivered to the Defendant's Attorney of record, Varnum LLP, a true and correct copy of this Proposed Second Amended Complaint, by electronic means through the internet to the email address of record, pigreenwald@varnumlaw.com and also to the U.S. District Court for the Western District of Michigan on this 30<sup>th</sup>, day of August, 2013



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